

**STATE OF ILLINOIS  
ILLINOIS COMMERCE COMMISSION**

Illinois Commerce Commission	)	
On Its Own Motion	)	
	)	Docket No. 06-0187
Grant Awards From Digital Divide	)	
Elimination Infrastructure Fund	)	

**VERIZON AVENUE CORPORATION’S COMMENTS  
ON DRAFT PROTECTIVE ORDER**

Pursuant to the schedule set by the Administrative Law Judge (“ALJ”) at the April 12, 2006 Status Hearing (“Status”), Verizon Avenue Corporation (“Verizon”), by and through its attorneys, hereby submits its comments on the “Proposed Order Regarding Protection of Confidential Information” (hereinafter, “Draft PO”) circulated by Staff on April 12<sup>th</sup> as follows:

1. During the Status, Verizon voiced a concern with the limitation set forth in Paragraph 5 of the Draft PO that parties shall not make more than three copies of Confidential Information in this proceeding (as defined in the Draft PO). This limitation extends to the dissemination of Confidential Information via e-mail. As Verizon’s counsel noted at the Status, given the necessity for multiple counsel, clients, witnesses and administrative personnel to work on this docket, the three-copy limitation was unreasonably low. Verizon’s counsel suggested increasing the number of copies to between five and ten, cautioning that she had not received a copy of the Draft PO prior to the Status, and thus had not yet had an opportunity to discuss the matter of a specific number with her clients. No party objected to Verizon’s proposal at the Status, and Verizon advised that it would circulate its revisions the following morning.

2. On the morning of April 13<sup>th</sup>, Verizon distributed a redline of the Draft PO to the parties via e-mail. A true and correct copy of the e-mail and accompanying redline is attached

hereto as **Exhibit 1**. Verizon noted that in addition to incorporating the changes to Paragraph 5 that were discussed at the status, it was also suggesting the deletion of the notary block from Form 1 to the Draft PO. Form 1 is a certification that the recipient of the Confidential Information agrees to be bound by the proposed order. Verizon noted that requiring parties to have the certification notarized would be contrary to the parties' expressed interest of expediting and streamlining this proceeding, and unnecessarily delay the distribution of the confidential record in this proceeding. Verizon also noted that requiring notarization of certifications of agreements to be bound by protective orders was not a routine Commission practice. Verizon requested that any party objecting to Verizon's proposed revisions so advise by the close of business on April 13<sup>th</sup>.

3. At 4:50 p.m. on April 13<sup>th</sup>, counsel for Delta Communications, L.L.C. d/b/a Clearlake Communications ("Delta") advised Verizon by e-mail that "Delta objects to the proposed changes by Verizon Avenue Corporation (Verizon) except that Delta agrees with Staff that if the certification is not to be notarized, it should be verified pursuant to the Code of Civil Procedure." A true and correct copy of the e-mail from counsel for Delta Communications, L.L.C. d/b/a Clearlake Communications is attached hereto as **Exhibit 2**. Delta did not object to Verizon's proposal during the Status, and not only failed to offer any explanation for its e-mail objection the following day, but declined to copy the other parties on its message to Verizon, and elected not offer any alternate language for consideration.

4. Verizon submits that its proposed revisions to Paragraph 5 to the Draft PO are reasonable. Good cause exists to augment the authorized number of copies, and no other party to this proceeding has objected. Moreover, Delta has failed to offer any rationale for its objection,

or to propose alternative language for consideration.

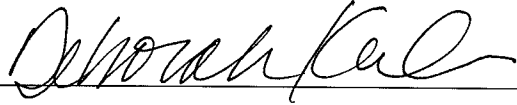
5. Verizon has no objection to Staff's suggestion that as an alternative to notarization, parties executing the Form 1 attachment verify it by certification pursuant to 735 ILCS 5/1-109.

Dated: April 14, 2006

Respectfully submitted,

**Verizon Avenue Corporation**

By:



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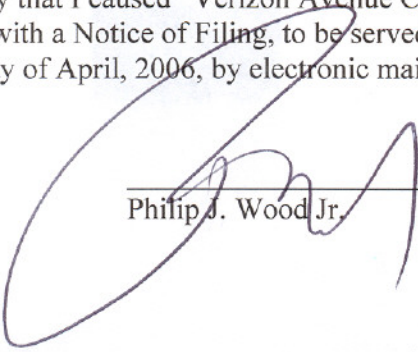
**NOTICE OF FILING**

Please take notice that on April 14, 2006, I caused "Verizon Avenue Corporation's Comments on Draft Protective Order" in the above-captioned matter to be filed electronically with the Illinois Commerce Commission via its E-Docket system.

  
\_\_\_\_\_  
Philip J. Wood Jr.

**CERTIFICATE OF SERVICE**

I, Philip J. Wood Jr., certify that I caused "Verizon Avenue Corporation's Comments on Draft Protective Order," together with a Notice of Filing, to be served upon all parties on the attached service list on this 14<sup>th</sup> day of April, 2006, by electronic mail.

  
\_\_\_\_\_  
Philip J. Wood Jr.

## **EXHIBIT 1**

**Deborah.Kuhn**


---

**From:** Deborah.Kuhn [Deborah.Kuhn@mci.com]  
**Sent:** Thursday, April 13, 2006 12:12 PM  
**To:** '@ Fodor, Troy'; 'taridas@icc.illinois.gov'; 'kalberts@rmu.net'; 'jbird@princeton-il.com'; 'bbrown@icc.illinois.gov'; 'ben.clark@core.verizon.com'; 'dori@mvn.net'; 'ddougherty@ameritech.net'; 'troyafodor@aol.com'; 'giffin@e-co-op.com'; 'barry@noww.us'; 'wharris@sullivanil.us'; 'mharvey@icc.illinois.gov'; 'nw1783@sbc.com'; 'kfurman@egyptian.net'; 'pjakubczak@rockfalls61071.com'; 'jlally@eigerlab.org'; 'benmoore@yamahaofsi.com'; 'dmuncy@meyercapel.com'; 'jmurphy@meyercapel.com'; 'mo2753@sbc.com'; 'jrooney@sonnenschein.com'; 'ray@sincsurf.net'; 'rstivers@hcis.net'; 'randy.vogelzang@core.verizon.com'; 'pwagner@icc.illinois.gov'; 'philip.j.wood.jr@core.verizon.com'; 'ifimhome@aol.com'; 'steve@telecomreg.com'; 'abrooks@holmstromlaw.com'; 'Steven\_Simon@ltgov.state.il.us'; 'dori@mvn.net'; 'rcagle@clearwave.com'; 'bbrown@icc.illinois.gov'; 'pwagner@icc.illinois.gov'  
**Cc:** '@ 06-0187 Filing'  
**Subject:** RESEND: Proposed Revisions to 06-0187 Draft Protective Order  
**Attachments:** 06-0187-Protective Order -- VZ Edits.doc

Resending the below because there were apparently some delivery errors caused by replying to the [06-0187Filing@icc.state.il.us](mailto:06-0187Filing@icc.state.il.us) e-mail address. Apologies to those who have now received this twice.

---

**From:** Deborah.Kuhn [mailto:Deborah.Kuhn@mci.com]  
**Sent:** Thursday, April 13, 2006 11:29 AM  
**To:** 'Harvey, Matthew'; '@ Fodor, Troy'  
**Cc:** '@ 06-0187 Filing'; 'Steven\_Simon@ltgov.state.il.us'  
**Subject:** Proposed Revisions to 06-0187 Draft Protective Order

To the Parties:

Verizon Avenue Corporation ("Verizon") proposes the attached revisions to the draft protective order for ICC Docket 06-0187. In addition to the changes discussed at yesterday's status hearing regarding the authorized number of copies of confidential information, Verizon proposes the deletion of the notary block from the Form 1 attachment to the protective order. Given the goal of conducting this proceeding expeditiously, requiring all receiving parties not only to certify their agreement to be bound by the protective order, but to have that certification notarized, will unnecessarily delay getting the record data into parties' hands. Verizon believes that a receiving party's signature certifying his/her agreement to be bound is sufficient, and is the routine practice.

If anyone disagrees with the proposed edits, please advise by COB today, as Verizon need not file comments tomorrow if these proposed edits are acceptable to all parties and we so advise ALJ Aridas.

Thanks.

Deb

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---

**From:** Harvey, Matthew [mailto:mharvey@icc.illinois.gov]  
**Sent:** Wednesday, April 12, 2006 2:55 PM  
**To:** @ Fodor, Troy; @ Kuhn, Deborah  
**Cc:** @ 06-0187 Filing  
**Subject:** 06-0187 Draft Protective Order

Please see attached. -MLH

Matthew L. Harvey  
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Illinois Commerce Commission  
voice 312 / 793-3243  
fax 312 / 793-1556  
v/tty 312 / 814-5845  
[mharvey@icc.illinois.gov](mailto:mharvey@icc.illinois.gov)

Please note that, as of August 1, 2005, my e-mail address, along with those of all ICC employees, has changed. Please update your records. Thanks.

This message and any attachments to it contain PRIVILEGED AND CONFIDENTIAL ATTORNEY CLIENT INFORMATION AND/OR ATTORNEY WORK PRODUCT exclusively for intended recipients. Please DO NOT FORWARD OR DISTRIBUTE to anyone else. If you have received this e-mail in error, please call me at (312) 793-2877 to report the error and then delete this message from your system.

**STATE OF ILLINOIS  
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Illinois Commerce Commission On Its Own	)	
Motion:	)	
	)	Docket No. 06-0187
Grant awards from Digital Divide Elimination	)	
Infrastructure Fund.	)	

**PROPOSED ORDER REGARDING  
PROTECTION OF CONFIDENTIAL INFORMATION**

In the course of this proceeding, the parties to the proceeding, including [names of parties], as well as any potential future intervenors (each a "Party," and collectively the "Parties"), and their attorneys, may receive certain confidential or proprietary information by way of documents, testimony, and answers to discovery requests, or through informal discussions or another method of recording or transmitting information, including but not limited to any electronic, e-mail, or other computer-related communication. To protect against the unregulated use of such information and to facilitate disclosure in this case, it is hereby Ordered, pursuant to Sections 4-404 and 5-108 of the Illinois Public Utilities Act ("Act"), 220 ILCS 5/4-404 & 5/5-108, and Section 200.430 of the Rules of the Illinois Commerce Commission ("Commission"), 83 Ill. Adm. Code § 200.430, as follows:

**Process For Designation of Information**

1. Where any Party believes in good faith that a specific document contains information that is entitled to protection as confidential or proprietary under the law, that Party ("Producing Party") shall identify such information by marking such information "Confidential" or "Proprietary", or otherwise distinguishing such information from other information appearing in the same document in accordance with Section 200.605 of the



Commission's Rules, 83 Ill. Admin. Code § 200.605. Where any Producing Party believes in good faith that specific information it will convey orally includes information that is entitled to protected treatment under the law, that Producing Party shall also identify such information by stating that it is confidential or proprietary. Each specific document so marked or specific information so identified will be referred to hereafter as "Confidential Information." Confidential Information shall be afforded all protections set forth below, as applicable, unless and until a contrary ruling is made by the Administrative Law Judge(s) or the Commission.

2. "Confidential Information" as used herein includes non-public information maintained by a party in confidence in the ordinary course of business and in which such party has a business interest in maintaining in confidence, materials concerning critical infrastructure the disclosure of which could adversely affect public safety and/or security, private personnel information, high level business information such as financial information that might be material under securities laws, documents that reflect the strategic thinking of the Producing Party on competitive issues, market data, trade secrets and customer-specific account or billing information. It also includes such other categories of documents and information as are recognized as confidential under applicable law or by Order of the Administrative Law Judges or the Commission in this proceeding.

#### **Confidential Information**

3. Subject to rights to challenge confidential and proprietary designations made by a Producing Party described herein, neither information that is produced and designated as "Confidential Information" nor any information contained therein or

obtained therefrom, shall be delivered, exhibited, or disclosed to any person (other than Commission officers and employees, agents and representatives, including Staff Witnesses, who are not subject to this Order, but are governed by 220 ILCS 5/4-404 and 5/5-108) who has not read this Order, signed Form 1 attached hereto, and delivered Form 1 to the Producing Party.

4. Persons who comply with Paragraph 3 above shall use or disclose the Confidential Information only in preparation for and conduct of this proceeding, and then solely as provided in this Order, and shall take all reasonable precautions to keep the Confidential Information secure in accordance with the purposes and intent of this Order. This includes appropriate precautions to prevent the unauthorized transfer of information in any type of electronic format. All Confidential Information produced or exchanged in the course of this proceeding shall be used solely for the purpose of this proceeding or any appeal arising therefrom.

5. Parties may make Confidential Information available only to those who need access to the information to prepare for this proceeding and who have executed the attached Form 1 as provided in Paragraph 3 above. Parties shall not make more than ten copies of any Confidential Information unless the Producing Party otherwise agrees in writing. This includes the dissemination of information in an electronic format including, but not limited to, e-mail transmission. The Producing Party, at its election, may provide ten copies, in which event additional copies shall not be made unless the Producing Party otherwise agrees in writing. This includes the electronic scanning of documents or dissemination of electronic documents via e-mail or by other means of electronic sharing, such as placing electronic documents on a shared access network.

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A Party may, for good cause shown, seek authorization from the Producing Party to make and/or disseminate additional copies, provided the recipients thereof have first executed the attached Form 1. The Producing Party shall not unreasonably withhold such authorization. If the Producing Party refuses to authorize the production and/or dissemination of such additional copies, or fails to respond in a timely manner, the requesting Party may, for good cause shown, request a ruling or an order from the Administrative Law Judge allowing the production and/or dissemination of additional copies.

6. If a party inadvertently produces Confidential Information not marked as such and the Producing Party subsequently notifies the recipient that such information is Confidential Information, the receiving party will treat such information as identified by the Producing Party in accordance with the provisions of this Order and will use its best efforts to recall or retrieve any such information that has been distributed not in accordance with this Order.

7. In the event that any party seeks to use or uses any Confidential Information in testimony, exhibits, discovery responses, cross-examination, briefs or other documents to be filed in this case, the following shall apply:

- a) The testimony, exhibits, discovery responses, cross-examination, briefs or other documents containing Confidential Information shall be sealed and served only on (1) the Staff Witnesses and other Commission employees, agents or representatives identified on the service list and (2) the attorneys for the parties granted access to the Confidential Information pursuant to this Order. This includes, but is not limited to, the service of documents in electronic formats (such attorneys may distribute Confidential Information so received as provided herein);
- b) the pages containing Confidential Information shall be clearly marked and the cover of the testimony or other documents shall indicate that Confidential Information is contained within the document inside. In the

case of electronic data or documents, such designation shall be made by labeling the entire CD-ROM, disk, or other media containing electronic data;

- c) all Confidential Information shall be redacted from the copies of such testimony, exhibits, discovery responses, briefs or other documents including electronic documents and e-mail, that may be provided to individuals and their attorneys who are not granted access pursuant to this Order;
- d) when a party seeks to electronically file a document containing Confidential Information, it must file a "public redacted version" of such document for public viewing and a unredacted "proprietary" version with the Commission via the e-docket and in accordance with 83 Ill. Admin. Code § 200.430(d), and serve the public and proprietary versions in accordance with 83 Ill. Admin. Code § 200.1050(b);
- e) Each Producing Party will maintain a list of all persons granted access to Confidential Information pursuant to this Order and will make that list available to other parties upon request.

8. Cross-examination involving Confidential Information shall be conducted during proceedings that will be closed to all those who are not allowed access to the Confidential Information under this Order. The portion of the transcript of such proceedings, involving Confidential Information, shall be kept and maintained as confidential.

9. If at any time another court, administrative agency, person, or entity subpoenas, requests or orders production of Confidential Information or documents containing the same, the party receiving the subpoena, request, or order shall promptly notify the Producing Party of that fact and provide the Producing Party with an opportunity to seek appropriate remedies in Order to adequately protect the release of any Confidential Information.

10. The Commission will follow its procedures regarding the protection and

treatment of any Confidential Information submitted in this docket and shall segregate Confidential Information in its files and on its electronic network and databases from the material available to the public. 83 Ill. Adm. Code 200.430 and 200.1050(b). When the Commission's order in this proceeding is final and no longer subject to appeal, the confidential portion of the Commission's record (paper and electronic) shall be retained as confidential by the Commission, pursuant to the time limits set in Paragraph 12.

11. All parties possessing Confidential Information or copies of documents containing Confidential Information (including but not limited to testimony, exhibits, transcripts, discovery, responses, briefs, e-mails, and disks) shall, within fifteen (15) days after receiving a written, oral, or electronic request from the Producing Party or after the Commission order becomes final and no longer subject to appeal, return all those materials to the Producing Party or shall destroy the materials and certify in writing to the Producing Party that such materials have been destroyed. Persons receiving Confidential Information shall also destroy all notes, working papers, e-mail, disks and computer or other network memories and other documents containing Confidential Information and shall certify in writing to the Producing Party that such notes, working papers, documents and electronic records have been so destroyed within fifteen (15) days after receiving a written, oral, or electronic request from the Producing Party to do the same.

12. This Order shall remain in effect for a period of five years from its date of entry, unless such period shall be extended at some future time pursuant to applicable Commission rules, except that with regard to customer-specific or customer account data, the terms of this Order shall apply for a period of ten years.

### **Dispute Resolution**

13. If a party does not agree with the Producing Party's designation of documents and information as Confidential Information, such party (the "Challenging Party") shall give the Producing Party reasonable written notice, by e-mail or by U.S. Mail, of the objection. If the Producing Party continues to believe that the Confidential Information contains information that justifies such designation, it shall so inform the Challenging Party within five (5) business days of receipt of the Challenging Party's objection. At such time, the Challenging Party should raise the matter with the Administrative Law Judge(s) in the form of a motion or other appropriate pleading. A document designated as Confidential Information shall be treated as such by all parties during the pendency of any challenge to such designation until the ALJ issues a ruling altering such designation. In response to a motion challenging the confidentiality designation of the Producing Party, the Producing Party shall bear the burden to support its designation.

### **Applicability of Order to Commission Employees, Agents and Representatives**

14. Staff Witnesses and other Commission employees, agents and representatives are governed by Sections 4-404 and 5-108 of the Act, 220 ILCS 5/4-404 & 5/5-108, and Staff Witnesses are subject to 83 Ill. Adm. Code 200.605 and 200.1050(b) regarding the disclosure of confidential information or documents and are not subject to this Order.

### **Remedies**

15. Each Party agrees that any violation of this Agreement by unauthorized disclosure of any Confidential Information may result in liability for damages and

penalties as provided by law and that the Producing Party shall have the right immediately to pursue all legal and equitable remedies available.

Dated this \_\_\_\_\_ day of April, 2006.

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Thomas G. Aridas  
Administrative Law Judge

**STATE OF ILLINOIS  
ILLINOIS COMMERCE COMMISSION**

Illinois Commerce Commission On Its Own	)	
Motion:	)	
	)	Docket No. 06-0187
Grant awards from Digital Divide Elimination	)	
Infrastructure Fund.	)	
	)	

**CERTIFICATION FOR PRODUCTION OF CONFIDENTIAL INFORMATION**

**(FORM 1)**

I certify my understanding that (i) Confidential Information is being provided to me pursuant to the terms and restrictions of the Protective Order dated April \_\_\_\_, 2006 and issued in the above-captioned Dockets; (ii) I have been given a copy of and have read the Protective Order; and (iii) I agree to be bound by it. I understand that the contents of any Confidential Information, and any notes, memoranda, or any other form of information regarding or derived from that Confidential Information, shall not be disclosed to anyone other than in accordance with the Protective Order, and shall be used only for the purposes stated in the Protective Order. I acknowledge that a violation of this Certificate constitutes a breach of the Protective Order.

SIGNED: \_\_\_\_\_

Name: \_\_\_\_\_

Title: \_\_\_\_\_

Employer: \_\_\_\_\_

Employer's Address: \_\_\_\_\_

Party Representing: \_\_\_\_\_

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¶  
¶

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¶

Subscribed and sworn to before me ¶  
this \_\_\_\_ day of \_\_\_\_\_, 2006. ¶  
My commission expires on \_\_\_\_\_.

Seal: \_\_\_\_\_



## **EXHIBIT 2**

**Deborah.Kuhn**

---

**From:** Gary L.Smith [lexsmith@lhoslaw.com]  
**Sent:** Thursday, April 13, 2006 4:50 PM  
**To:** deborah.kuhn@mci.com  
**Cc:** Scott Riggs  
**Subject:** 06-0187

We are the attorneys who represent Delta Communications, L.L.C. d/b/a Clearlake Communications and Delta objects to the proposed changes by Verizon Avenue Corporation (Verizon) except that Delta agrees with staff that if the certification is not be notarized, it should be verified pursuant to the Code of Civil Procedure. We will file our own proposed changes.

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